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HARBOR SEAL (*Phoca vitulina richardsi*): Washington Inland Waters Stock

STOCK DEFINITION AND GEOGRAPHIC RANGE

Harbor seals inhabit coastal and estuarine waters off Baja California, north along the western coasts of the continental U.S., British Columbia, and Southeast Alaska, west through the Gulf of Alaska and Aleutian Islands, and in the Bering Sea north to Cape Newenham and the Pribilof Islands. They haul out on rocks, reefs, beaches, and drifting glacial ice and feed in marine, estuarine, and occasionally fresh waters. Harbor seals generally are non-migratory, with local movements associated with such factors as tides, weather, season, food availability, and reproduction (Scheffer and Slipp 1944; Fisher 1952; Bigg 1969, 1981). Harbor seals do not make extensive pelagic migrations though some long distance movement of tagged animals in Alaska (174 km) and along the U.S. west coast (up to 550 km) have been recorded (Pitcher and McAllister 1981, Brown and Mate 1983, Herder 1986). Harbor seals have also displayed strong fidelity for haulout sites (Pitcher and Calkins 1979, Pitcher and McAllister 1981).

For management purposes, differences in mean pupping date (Temte 1986), movement patterns (Jeffries 1985, Brown 1988), pollutant loads (Calambokidis et al. 1985) and fishery interactions have led to the recognition of three separate harbor seal stocks along the west coast of the continental U.S. (Boveng 1988): 1) inland waters of Washington State (including Hood Canal, Puget Sound, and the Strait of Juan de Fuca out to Cape Flattery), 2) outer coast of Oregon and Washington, and 3) California (see Fig. 1). Recent genetic analyses provide additional support for this stock structure (Huber et al. 1994, Burg 1996, Lamont et al. 1996). Samples from Washington, Oregon, and California demonstrate a high level of genetic diversity and indicate that the harbor seals of inland Washington waters possess unique haplotypes not found in seals from the coasts of Washington, Oregon, and California (Lamont et al. 1996). In this report only the Washington Inland Waters stock is addressed. Harbor seal stocks that occur in the inland and coastal waters of Alaska are reported separately in the Stock Assessment Reports for the Alaska Region.

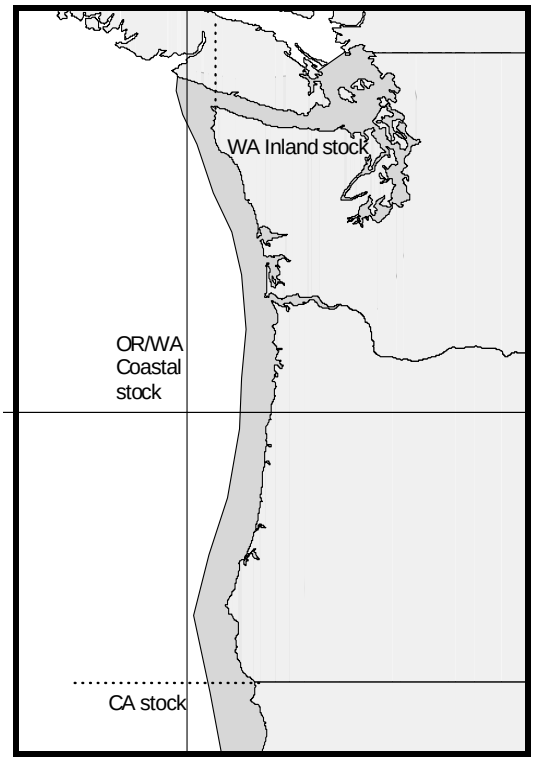

Figure 1. Approximate distribution of harbor seals in the U.S. Pacific Northwest (shaded area). Stock boundaries separating the three stocks are shown.

POPULATION SIZE

Aerial surveys of harbor seals in Washington were conducted during the pupping season in 1999, during which time the total number of hauled-out seals (including pups) were counted. In 1999, the mean count of harbor seals occurring in Washington's inland waters was 9,550 (CV=0.14) animals (Jeffries et al. 2003).

Radio-tagging studies conducted at six locations (three Washington inland waters sites and three Oregon and Washington coastal sites) collected information on haulout patterns from 63 harbor seals in 1991 and 61 harbor seals in 1992. Data from coastal and inland sites were not significantly different and were thus pooled, resulting in a correction factor of 1.53 (CV=0.065) to account for animals in the water which are missed during the aerial surveys (Huber et al. 2001). Using this correction factor results in a population estimate of 14,612 (9,550 x 1.53; CV=0.15) for the Washington Inland Waters stock of harbor seals (Jeffries et al. 2003).

Minimum Population Estimate

The log-normal 20th percentile of the 1999 population estimate for this stock is 12,844 harbor seals.

Current Population Trend

Historical levels of harbor seal abundance in Washington are unknown. The population apparently decreased during the 1940s and 1950s due to a state-financed bounty program. Approximately 17,133 harbor seals were killed in Washington by bounty hunters between 1943 and 1960 (Newby 1973). The population remained relatively low during the 1970s but, since the termination of the harbor seal bounty program in 1960 and with the protection provided by the passage of the Marine Mammal Protection Act (MMPA) in 1972, harbor seal numbers in Washington have increased (Jeffries 1985).

Between 1983 and 1996, the annual rate of increase for this stock was 6% (Jeffries et al. 1997). The peak count occurred in 1996 and, based on a fitted generalized logistic model (Fig. 2), the population is thought to be stable (Jeffries et al. 2003).

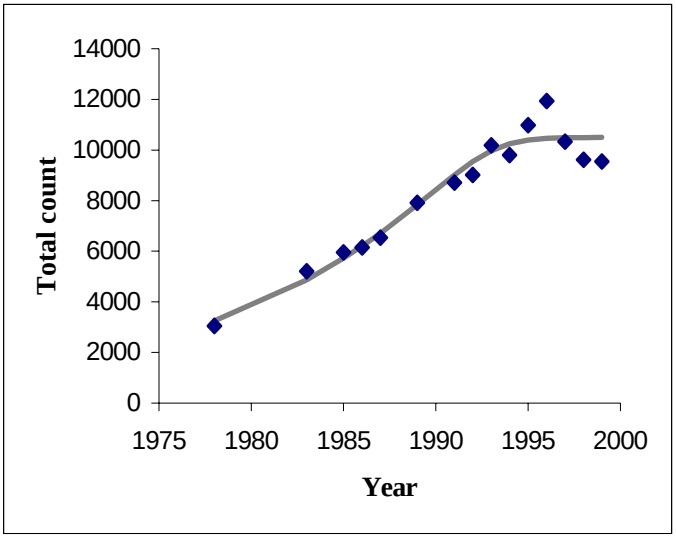

Figure 2. Generalized logistic population growth curve for the Washington Inland Waters stock of harbor seals, 1978-1999 (Jeffries et al. 2003).

CURRENT AND MAXIMUM NET PRODUCTIVITY RATES

From 1991 to 1996, counts of harbor seals in Washington State have increased at an annual rate of 10% (Jeffries et al. 1997). Because the population was not at a very low level by 1991, the observed rate of increase may underestimate the maximum net productivity rate (R_{MAX}). When a logistic model was fit to the 1978-1999 abundance data, the resulting estimate of R_{MAX} was 12.6% (95% CI = 9.4-18.7%) (Jeffries et al. 2003). This value of R_{MAX} is very close to the default pinniped maximum theoretical net productivity rate of 12% (R_{MAX}), therefore, 12% will be employed for this harbor seal stock (Wade and Angliss 1997).

POTENTIAL BIOLOGICAL REMOVAL

The potential biological removal (PBR) level for this stock is calculated as the minimum population size (12,844) times one-half the default maximum net growth rate for pinnipeds (½ of 12%) times a recovery factor of 1.0 (for stocks within OSP, Wade and Angliss 1997), resulting in a PBR of 771 harbor seals per year.

HUMAN-CAUSED MORTALITY AND SERIOUS INJURY

Fisheries Information

NMFS observers monitored the northern Washington marine set gillnet fishery in 1997, 1998, and 2000; there was no observer coverage in 1999 or 2001 (Gearin et al. 1994, 2000; P. Gearin, unpubl. data). For the entire fishery (coastal + inland waters), observer coverage ranged from approximately 40 to 98% during observed years. Fishing effort is conducted within the range of both stocks of harbor seals (Oregon/Washington Coast and Washington Inland Waters stocks) occurring in Washington State waters. For the purposes of this stock assessment report, the animals taken in the inland portion of the fishery are assumed to have belonged to the Washington Inland Waters stock and the animals taken in the coastal portion of the fishery are assumed to have belonged to the Oregon/Washington Coast stock. Some movement of animals between Washington's coastal and inland waters is likely, although data from tagging studies have not shown movement of harbor seals between the two locations (Huber et al. 2001). Accordingly, Table 1 includes data only from that portion of the northern Washington marine set gillnet fishery occurring within the range of the Washington Inland Waters stock (those waters east of Cape Flattery), where observer coverage ranged from 40 to 80% between 1997 and 2001 and fishing effort ranged from 4-46 net days per year (1 net day equals a 100-fathom length net In 1993, as a pilot for future observer programs, NMFS, in conjunction with the Washington Department of Fish and Wildlife (WDFW) monitored all non-treaty components of the Washington Puget Sound Region salmon gillnet fishery (Pierce et al. 1994). Observer coverage was 1.3% overall, ranging from 0.9% to 7.3% for the various components of the fishery. Two harbor seal mortalities were reported (Table 1). Pierce et al. (1994) cautioned against extrapolating these mortalities to the entire Puget Sound fishery due to the low observer coverage and potential biases inherent in the

data. The area 7/7A sockeye landings represented the majority of the non-treaty salmon landings in 1993, approximately 67%. Results of this pilot study were used to design the 1994 observer programs discussed below.

Table 1. Summary of available information on the incidental mortality and injury of harbor seals (Washington Inland Waters stock) in commercial and tribal fisheries that might take this species and calculation of the mean annual mortality rate; n/a indicates that data are not available. All entanglements resulted in the death of the animal. Mean annual takes are based on 1997-2001 data unless noted otherwise.

Fishery name	Years	Data type	Percent observer coverage	Observed mortality	Estimated mortality	Mean annual takes (CV in parentheses)
Northern WA marine set gillnet (tribal fishery in inland waters: areas 4B and 5)	97 98 99 00 01 97-01	obs data self-reports	80% 40% 0% 58% 0% 	0 0 n/a 0 n/a 0, 0, 0, 0, 2	0 0 n/a 0 n/a 	0[1] $\geq$ 0.4 (n/a)
WA Puget Sound Region salmon set/drift gillnet (observer programs listed below covered segments of this fishery):	-	-	-	-	-	-
Puget Sound non-treaty salmon gillnet (all areas and species)	93	obs data	1.3%	2	n/a	see text
Puget Sound non-treaty chum salmon gillnet (areas 10/11 and 12/12B)	94	obs data	11%	1	10	10 (n/a)
Puget Sound treaty chum salmon gillnet (areas 12, 12B, and 12C)	94	obs data	2.2%	0	0	0
Puget Sound treaty chum and sockeye salmon gillnet (areas 4B, 5, and 6C)	94	obs data	7.5%	0	0	0
Puget Sound treaty and non-treaty sockeye salmon gillnet (areas 7 and 7A)	94	obs data	7%	1	15	15 (1.0)
WA salmon net pens	97-01	self reports	n/a	10, 5, 0, 0, 0	n/a	$\geq$ 3 (n/a)
Unknown Puget Sound fishery	97-01	strand data	n/a	1, 1, 0, 2, 2	n/a	$\geq$ 1.2 (n/a)
Minimum total annual takes						$\geq$ 29.6 (1.0)

[1]1997-98 and 2000 mortality estimates are included in the average.

In 1994, NMFS, in conjunction with WDFW conducted an observer program during the Puget Sound non-treaty chum salmon gillnet fishery (areas 10/11 and 12/12B). A total of 230 sets were observed during 54 boat trips, representing approximately 11% observer coverage of the 500 fishing boat trips comprising the total effort in this fishery, as estimated from fish ticket landings (Erstad et al. 1996). One harbor seal was taken in the fishery, resulting in an entanglement rate of 0.02 harbor seals per trip (0.004 harbor seals per set), which extrapolated to approximately 10 mortalities for the entire fishery. The Puget Sound treaty chum salmon gillnet fishery in Hood Canal (areas 12, 12B, and 12C) and the Puget Sound treaty sockeye/chum gillnet fishery in the Strait of Juan de Fuca (areas 4B, 5, and 6C) were also monitored in 1994 (NWIFC 1995). No harbor seal mortalities were reported in the observer programs covering

these treaty salmon gillnet fisheries, where observer coverage was estimated at 2.2% (based on % of total catch observed) and approximately 7.5% (based on % of observed trips to total landings), respectively.

Also in 1994, NMFS, in conjunction with WDFW and the Tribes, monitored the Puget Sound treaty and non-treaty sockeye salmon gillnet fishery (areas 7 and 7A). During this fishery, observers monitored 2,205 sets, representing approximately 7% of the estimated number of sets in the fishery (Pierce et al. 1996). There was one observed harbor seal mortality (two others were entangled and released unharmed), resulting in a mortality rate of 0.00045 harbor seals per set, which was extrapolated to 15 mortalities (CV=1.0) for the entire fishery.

In 1996, Washington Sea Grant Program conducted a test fishery in the non-treaty sockeye salmon gillnet fishery (area 7) to compare entanglement rates of seabirds and marine mammals and catch rates of salmon using three experimental gears and a control (monofilament mesh net). The experimental nets incorporated highly visible mesh in the upper quarter (50 mesh gear) or upper eighth (20 mesh gear) of the net or had low-frequency sound emitters attached to the corkline (Melvin et al. 1997). In 642 sets during 17 vessel trips, there were two harbor seal mortalities (one other was released alive with no apparent injuries).

Combining the estimates from the northern Washington marine set gillnet fishery (0.4), the Puget Sound non-treaty chum salmon gillnet fishery in areas 10/11 and 12/12B (10), and the Puget Sound treaty and non-treaty sockeye salmon gillnet fishery in areas 7 and 7A (15) results in an estimated minimum annual mortality rate in observed fisheries of 25.4 harbor seals from this stock. It should be noted that the 1994 observer programs did not sample all segments of the Washington Puget Sound Region salmon set/drift gillnet fishery and, further, the extrapolations of total kill did not include effort for the unobserved segments of this fishery. Therefore, 25.4 is an underestimate of the harbor seal mortality due to the entire fishery. The percentage of the overall Washington Puget Sound Region salmon set/drift gillnet fishery effort that was observed in 1994 was not quantified. However, the areas having the highest salmon catches and in which a majority of the vessels operated in 1994 were covered by the 1994 observer programs (J. Scordino, pers. comm.). Harbor seal takes in the Washington Puget Sound Region salmon drift gillnet fishery are unlikely to have increased since the fishery was last observed in 1994, due to reductions in the number of participating vessels and available fishing time (see details in Appendix 1). Fishing effort and catch have declined throughout all salmon fisheries in the region due to management efforts to recover ESA-listed salmonids.

An additional source of information on the number of harbor seals killed or injured incidental to commercial fishery operations is the self-reported fisheries information required of vessel operators by the MMPA. During the period between 1994 and 2001, there were no fisher self-reports of harbor seal mortalities from the Washington Puget Sound Region salmon set/drift gillnet fishery. Unlike the 1994 observer program data, the self-reported fishery data cover the entire fishery (including treaty and non-treaty components). There were fisher self-reports of 15 harbor seal mortalities due to entanglement in Washington salmon net pens in 1997-2001, 10 in 1997 and five in 1998 (Table 1), resulting in an estimated annual mortality of three harbor seals from this stock. However, because logbook records (fisher self-reports required during 1990-94) are most likely negatively biased (Credle et al. 1994), these are considered to be minimum estimates. Logbook data are available for part of 1989-1994, after which incidental mortality reporting requirements were modified. Under the new system, logbooks are no longer required; instead, fishers provide self-reports. Data for the 1994-1995 phase-in period is fragmentary. After 1995, the level of reporting dropped dramatically, such that the records are considered incomplete and estimates of mortality based on them represent minimums (see Appendix 7 in Angliss et al. 2001 for details).

Strandings of harbor seals entangled in fishing gear or with injuries caused by interactions with gear are a final source of fishery-related mortality information. During the period from 1997 to 2001, small numbers of fishery-related strandings of harbor seals have occurred in most years (B. Norberg, pers. comm.). As the strandings could not be attributed to a particular fishery, they have been included in Table 1 as occurring in an unknown Puget Sound fishery. Fishery-related strandings during 1997-2001 resulted in an estimated annual mortality of 1.2 harbor seals from this stock. This estimate is considered a minimum because not all stranded animals are found, reported, or examined for cause of death (via necropsy by trained personnel).

The minimum estimated fishery mortality and serious injury for this stock is 29.6 harbor seals per year, based on observer program data (25.4), fisher self-reports (3), and stranding data (1.2).

Other Mortality

According to Northwest Marine Mammal Stranding Network records, maintained by the NMFS Northwest Region, a total of 18 human-caused harbor seal mortalities or serious injuries were reported from non-fisheries sources in 1997-2001. Fifteen animals were shot (seven, two, one, three and two each year, respectively), two were struck by

ships (one each in 1999 and 2001), and one was found with neck injuries in 1999, resulting in an estimated mortality of 3.6 harbor seals per year from this stock. This estimate is considered a minimum because not all stranded animals are found, reported, or cause of death determined (via necropsy by trained personnel).

Subsistence Harvests by Northwest Treaty Indian Tribes

Several Pacific Northwest treaty Indian tribes have promulgated tribal regulations allowing tribal members to exercise treaty rights for subsistence harvest of harbor seals. There have been only a few reported takes of harbor seals from directed tribal subsistence hunts. It is possible that very few seals have been taken in directed hunts because tribal fishers use seals caught incidentally to fishing operations, in the northern Washington marine set gillnet and Washington Puget Sound Region treaty salmon gillnet fisheries, for their subsistence needs before undertaking a ceremonial or subsistence hunt. From communications with the tribes, the NMFS Northwest Regional Office (J. Scordino, pers. comm.) believes that 0-5 harbor seals from this stock may be taken annually in directed subsistence harvests.

STATUS OF STOCK

Harbor seals are not considered to be "depleted" under the MMPA or listed as "threatened" or "endangered" under the Endangered Species Act. Based on currently available data, the level of human-caused mortality and serious injury (29.6 + 3.6 + 0-5 = 33.2-38.2) is not known to exceed the PBR (771). Therefore, the Washington Inland Waters stock of harbor seals is not classified as a "strategic" stock. At present, the minimum estimated fishery mortality and serious injury for this stock (29.6) appears to be less than 10% of the calculated PBR (77) and, therefore, appears to be insignificant and approaching zero mortality and serious injury rate. The stock is within its Optimum Sustainable Population (OSP) level (Jeffries et al. 2003).

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