NEVADA's ROADMAP TO RECOVERY

Transition Plan

March 4, 2021

Overview:

The State of Nevada remains under an emergency as declared by the Governor. This declaration allows the state and its partners to respond to the global pandemic, as well as to seek federal resources and reimbursement for actions taken to protect the health of the residents and visitors of our state. This statewide emergency will remain in place for the foreseeable future, which will allow state and local partners to collaborate in addressing the challenges presented by this pandemic.

On February 14, 2021, Governor Sisolak unveiled *Nevada's Roadmap to Recovery*, which provides his plan to reduce current statewide COVID-19 mitigation measures and transition certain mitigation measures to local authority. Per the Governor's Emergency Directive 037, this will occur in a phased approach, with transition to local authority happening on May 1, 2021 at the earliest. This document is intended to provide an outline of activities and considerations that must happen for this transition to occur during this timeline.

The Governor's plan, which is distilled in the included graphic, includes a reduction in most mitigation measures throughout the state over three key dates: February 15, March 15, and May 1. Additional and more detailed information referred to below can be found here and on the Nevada Health Response website. While the statewide standards will change over these three dates, there will need to be considerable work by local partners to ensure that they are prepared to implement appropriate local mitigation and enforcement measures by the May 1 date, at the earliest.

Operational and Governance Model: As with every step of Nevada's statewide response to date, *Nevada's Roadmap to Recovery* will continue to ensure that Nevada's response to the COVID-19 pandemic remains federally supported, state managed, and locally executed. As outlined below, this means that each aspect of response and recovery efforts, to include vaccine distribution, will align with federal, state, and local disaster response and recovery plans. A general description of responsibility at each level is outlined below.

Federally Supported: This model will be particularly important during the ongoing vaccination efforts, which have benefited greatly from increased federal collaboration and coordination, and these same improvements should assist Nevada's ongoing response and recovery efforts as well. Nevada has benefited from federal funding to support response and vaccination efforts unemployment programs, as well as resources and personnel at local and state request. This support will remain critical for our ongoing response efforts as well as state and local recovery efforts following the pandemic.

State Managed: The State of Nevada will provide a critical role in coordinating Nevada's response and recovery efforts throughout the remainder of the disaster as well. State government will continue to manage statewide vaccine distribution, receipt and distribution of federal funding,

testing and contact tracing resources, or any other pandemic-related activities that require statewide management. It is important to note that the current pandemic remains a statewide and nationwide emergency that requires an emergency management response. Through this approach, and as described below, local government will be delegated authority from the State to implement localized mitigation and enforcement measures.

In addition to working with federal partners, the State will also be responsible for maintaining essential baseline mitigation measures that will remain in place. Even after May 1, 2021, the following baseline mitigation measures will remain in place and will continue to be enforced by the State:

- Statewide mask requirement as outlined in Directive 024.
- Social distancing and hygiene considerations as outlined in Directive 021.
- School reopening and operational requirements as outlined in Directives 022, 028, and 038.
- Crisis Standards of Care as outlined in Directive 011.
- Additionally, industries regulated by the state, whether through professional licensing boards covered in Title 54 of the Nevada Revised Statutes, through state agencies, or through independent regulatory bodies such as the Gaming Control Board, will continue to follow the statewide baseline standards for COVID-19 mitigation measures and any mitigation measures promulgated by their respective regulatory bodies.

In accordance with the National Response Framework and Chapter 414 of the Nevada Revised Statutes, the State defines local partners as county governments working in partnership with incorporated cities, school districts, health districts or authorities, and in some cases, with tribal governments. While it is the Governor's intent for this delegation of authority to remain in place throughout the remainder of the emergency declaration, factors such as increased viral spread, the unknown nature of various variants, and otherwise could result in increased baseline mitigation measures, or the State resuming control of some or all mitigation measures.

In addition to the Governor's statewide standards, Nevada's management of this plan will largely be carried out by the COVID-19 Mitigation and Management Task Force (Task Force). Through its regularly scheduled meetings, Task Force will have a number of important roles, including the following:

- Monitor the spread of the virus within each Nevada county using the three established criteria, which can be found on the County Tracker pages on the Nevada Health Response data dashboard.
- Monitor statewide vaccination efforts by county.
- Work with county governments to ensure each has an appropriate plan to assume the authority delegated to them prior to the transition to local authority on May 1, at the earliest.

- Receive regular updates from county governments on the implementation of their plans after the transition to local authority on May 1, at the earliest.
- Provide feedback and recommendations for how local plans might be improved.
- Identify and coordinate local, state, and federal resources for county partners.

The State COVID-19 Mitigation and Management Task Force (Task Force) will review and offer feedback and assistance to local governments with respect to their transition plans. If the Task Force determines that the plans presented by county governments are not sufficient or that they have substantial deficiencies, however, the Task Force will continue to work with the local authorities to improve the plan. In such cases, the full delegation of authority may occur later than May 1, 2021.

LOCALLY EXECUTUED: Local Mitigation and Enforcement Planning Process

County governments will continue to respond to the public health crisis and continue to execute vaccination efforts. In order to receive the delegation of authority regarding specific local mitigation measures on May 1, each county must develop a full Local Mitigation and Enforcement Plan that aligns with the template provided by the State and meets the requirements in the following approval and review process:

- **STEP 1:** Each county must begin development of a Local Mitigation and Enforcement Plan for receiving delegation of authority.
- **STEP 2** (March 15): The State Task Force will begin conducting an in-progress review of each county's preliminary Plan in order to provide feedback and recommendations during a public meeting.
- **STEP 3** (March 15 – Mid-April): Within this timeframe, the Local Mitigation and Enforcement Plan should be finalized and MUST receive endorsement from the following entities:
    - Local Health District/Authority;
    - Superintendent for the local school district;
    - City Managers (for only those cities with a population in excess of 100,000); and
    - Nevada Hospital Association and/or Nevada Rural Hospital Association.

  Following receipt of these endorsements, the completed plan MUST be approved by a vote of the respective Board of County Commissioners.
- **STEP 4** (April 13 – April 15): The State Task Force conducts a final review of each county's plan in order to provide feedback and recommendations during a public meeting. The Task Force will work with each county to schedule a presentation over the course of several Task Force meetings taking place on April 13, April 14 and April 15.
- **STEP 5** (May 1): Counties that have participated in this process and have developed appropriate plans receive delegation of authority from the Governor.

The dates listed above are subject to change based on planning process and public meeting schedule.

Local Mitigation and Enforcement Plan Requirements: As described above, each county will develop a plan in order to assume authority delegated to them by the Governor. In addition to having input and support from regional government leaders, these plans will outline the local approach to mitigation, management, and enforcement after May 1.

At a minimum, the following topics MUST be addressed within each county's plan. Specific requirements that must be addressed within these topics can be found in the Roadmap to Recovery: Local Mitigation and Enforcement Planning Guide, which will be issued in the near future.

- **Monitoring:**
  - COVID-19 measures and indicators to be monitored to determine the nature of the virus within your communities.
  - Protection of vulnerable populations.
  - Testing and contact tracing efforts.
  - Hospital capacity management.
  - Status of PPE and other materials needed.

- **Mitigation Measures:**
  - Occupancy restrictions for public and private gatherings, events, and activities.
  - Large event gatherings and plan approval process.
  - Youth and adult recreational sports.
  - Industry-specific guidance.
  - General social distancing, PPE, and hygiene requirements for businesses and public activities.
  - Public sector work plans to support in-person or work-from-home services.

- **Enforcement Measures:**
  - Regional enforcement partnership and coordination structure.
  - Enforcement monitoring activities.
  - Enforcement actions for offenses.

- **Public Information:**
  - Campaigns to promote public health measures.
  - Campaigns to promote and inform on vaccination efforts.

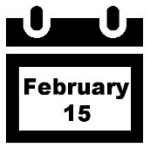
- **Resource Needs:**
  - Public health, enforcement, or emergency management needs of the county.

ONGOING LOCAL APPROVAL PROCESS (post-transition to Local Authority)

In the initial Local Mitigation & Enforcement Plan, counties may only include initial mitigation measures and must not include future loosening or tightening of restrictions.

If counties wish to amend their approved mitigation measures after May 1st, they MUST follow this approval process:

- Any subsequent changes to the Local Mitigation and Enforcement Plan MUST be approved by a vote of the respective Board of County Commissioners
- Any changes must be submitted *in writing* to the State of Nevada Mitigation & Management Task Force after receiving a vote of approval from the Board of County Commissioners. The report must also include whether the changes received the endorsement of the following entities:
    - Local Health District/Authority;
    - Superintendent for the local school district;
    - City Managers (for only those cities with population in excess of 100,000); and
    - Nevada Hospital Association and/or Nevada Rural Hospital Association.



PUBLIC GATHERINGS & EVENTS

- ✓ **100 individuals or 35% of fire code capacity**, whichever is less, under strict social distancing requirements
- ✓ Large Gathering Plans allowed for submission but cannot resume until **March 1** and only if granted approval by applicable local health & state authorities

35% CAPACITY LIMIT

- ✓ Food & Beverage Establishments: Restaurants, Bars, Pubs, Wineries, Distilleries & Breweries (those that serve food and those that do not)
- ✓ Gyms, Fitness Studios, Yoga Studios, Dance Studios, Martial Arts Studios & similar establishments
- ✓ Gaming Floors
- ✓ Arcades, Racetracks, Bowling Alleys, Mini-Golf, Pool Halls/Billiards Rooms, Amusement and Theme Parks & similar activities

50% CAPACITY LIMIT

- ✓ Places of Worship
- ✓ Libraries, Museums, Art Galleries, Aquariums & Zoos
- ✓ Retail Stores & Indoor Malls
- ✓ Medicinal & Recreational Cannabis Establishments
- ✓ Community/Recreational Centers (incl. public pools)

May operate under strict social distancing requirements and protocols established by existing Directives and/or guidance issued by the applicable regulatory body

- ✓ Spas, Massage Therapy & Massage Establishments
- ✓ Hair Salons, Barbershops, Nail Salons & businesses that provide Aesthetic Skin Services
- ✓ Body Art & Piercing establishments

PUBLIC GATHERINGS & EVENTS

- ✓ **250 individuals or 50% of fire code capacity**, whichever is less, under strict social distancing requirements
- ✓ Large Gathering Plans for trade shows, conferences, conventions, etc., allowed for approval

50% CAPACITY LIMIT

- ✓ Libraries, Museums, Art Galleries, Aquariums & Zoos
- ✓ Retail Stores & Indoor Malls
- ✓ Medicinal & Recreational Cannabis Establishments
- ✓ Community/Recreational Centers (incl. public pools)
- ✓ Food & Beverage Establishments: Restaurants, Bars, Pubs, Wineries Distilleries & Breweries (those that serve food and those that do not)
- ✓ Places of Worship
- ✓ Gyms, Fitness Studios, Yoga Studios, Dance Studios, Martial Arts Studios & similar establishments
- ✓ Gaming Floors
- ✓ Arcades, Racetracks, Bowling Alleys, Mini-Golf, Pool Halls/Billiards Rooms, Amusement and Theme Parks & similar activities

YOUTH & ADULT RECREATIONAL SPORTS

Tournaments allowed to resume if Preparedness & Safety Plan approved by applicable state authorities

May operate under strict social distancing requirements and protocols established by existing Directives and/or guidance issued by the applicable regulatory body

- ✓ Spas, Massage Therapy & Massage Establishments
- ✓ Hair Salons, Barbershops, Nail salons & Businesses that provide Aesthetic Skin Services
- ✓ Body Art & Piercing establishments

TRANSITION TO LOCAL AUTHORITY

- ✓ Public Gatherings & Events
- ✓ Libraries, Museums, Art galleries, Aquariums & Zoos
- ✓ Retail Stores & Indoor Malls
- ✓ Medicinal & Recreational Cannabis Establishments
- ✓ Community/Recreational Centers (incl. public pools)
- ✓ Food & Beverage Establishments: Restaurants, Bars, Pubs, Wineries Distilleries & Breweries (those that serve food and those that do not)
- ✓ Places of Worship
- ✓ Gyms, Fitness Studios, Yoga Studios, Dance Studios, Martial Arts Studios & similar establishments
- ✓ Gaming Floors
- ✓ Arcades, Racetracks, Bowling Alleys, Mini-Golf, Pool Halls/Billiards Rooms, Amusement and Theme Parks & similar activities

MUST OPERATE ACCORDING TO THE REQUIREMENTS OF THE NEVADA CANNABIS COMPLIANCE BOARD

- ✓ Medicinal & Recreational Cannabis Establishments

MUST OPERATE ACCORDING TO THE REQUIREMENTS OF THE NEVADA GAMING CONTROL BOARD

- ✓ Gaming Floors

May operate under strict social distancing requirements and protocols established by existing Directives and/or guidance issued by the applicable regulatory body

- ✓ Spas, Massage Therapy & Massage Establishments
- ✓ Hair Salons, Barbershops, Nail salons & Businesses that provide Aesthetic Skin Services
- ✓ Body art & piercing establishments

Statewide directives that will remain in place to mitigate the spread will include, but not be limited to: face covering mandate & social distancing safety protocols.

Businesses that will remain closed through at least May 1 include: adult entertainment establishments, dayclubs and nightclubs, brothels and karaoke.

COVID-19 REOPENING RESOURCES:

Primary Resources

The Center for Disease Control
https://www.cdc.gov/coronavirus/2019-ncov/index.html

- The primary US COVID-19 site for resources and is the leading **US public health institute** and federal **health protection agency**. It contains recommendations for both individuals and industries (e.g., education, businesses, etc.)

The World Health Organization
https://www.who.int/emergencies/diseases/novel-coronavirus-2019

- The primary global site for resources and is the United Nations public health agency, leading **international health efforts.** It also contains recommendations for both individuals and industries (e.g., education, businesses, etc.)

The Food and Drug Administration (FDA)
https://www.fda.gov/emergency-preparedness-and-response/counterterrorism-and-emerging-threats/coronavirus-disease-2019-covid-19

- In addition to managing COVID-19 vaccine approvals, the FDA provides expertise on personal protective equipment, and specific industries (e.g., food retail establishments)

The Federal Emergency Management Agency (FEMA)
https://www.fema.gov/disasters/coronavirus/best-practices

- While known best for its disaster response, FEMA has pulled together a list of COVID-19 best practices for both individuals and industries.

Other Resource Types

There are numerous additional resources that provide information for specific groups or industries, for example:

The National Restaurant Association
https://go.restaurant.org/covid19-reopening-guide

- Provides information for multiple situations including operating guidance and reopening

The American Association of Retired Persons
https://www.aarp.org/coronavirus/

- Provides information for older adults and their caregivers

A number of Nevada counties have provided mitigation and enforcement plans to the Task Force in 2020, and they provide some examples for how others have addressed this pandemic. These plans can be found here.